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**Achieve Escambia**  
*Escambia County, Florida*

**Alamance Achieves**  
*Alamance County, North Carolina*

**Bold Goals**  
*Birmingham, Alabama*

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*Tucson, Arizona*

**Eastside Promise Neighborhood**  
*Bellevue, Washington*

**E3 Alliance**  
*Austin, Texas*

**Growing Together**  
*Tulsa, Oklahoma*

**ImpactTulsa**  
*Tulsa, Oklahoma*

**LatinxEd**  
*Mebane, NC*

**Learn4Life**  
*Atlanta, Georgia*

**Mission Graduate**  
*Albuquerque, New Mexico*

**P16 Plus Council of Greater Bexar County**  
*Bexar County, Texas*

**RVG Focus**  
*Harlington, Texas*

**Spartanburg Academic Movement**  
*Spartanburg County, South Carolina*

**Step Forward**  
*Shreveport, Louisiana*

**The Commit Partnership**  
*Dallas County, Texas*

**United Way of San Antonio & Bexar County**  
*San Antonio, Texas*
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What is this toolkit?

This packet is a comprehensive resource for local networks embarking on or deepening strategic policy work alongside their communities.

While the journey toward equitable policies is often not linear, you can use the framework outlined in this toolkit to guide your process.

This toolkit features tools, worksheets and case studies for three identified policy phases:

- **Policy development**: Developing a policy plan
- **Policy advocacy**: Advocating for equitable outcomes for those most disadvantaged
- **Policy implementation**: Implementing solutions with core stakeholders

Throughout this toolkit, you will find examples of what policy work looks like in practice. Many examples are from StriveTogether and PolicyLink network members, and are noted as such. Additionally, a community example is provided throughout the three phases and various activities to demonstrate a practical application of the toolkit to one specific issue: third grade literacy rates. While the case study is hypothetical in nature, it is based off of actual policy work on the issue.
How was this created?

Funded by the Annie E. Casey Foundation, this toolkit was a joint effort with StriveTogether and PolicyLink staff; co-created with community leaders within their networks.

The teams met virtually throughout 2020 to discuss challenges, successes, creative wonderings and insights from their contexts for the sake of creating a broader learning resource.

Through the graceful feedback and critique of local changemakers, this offering was framed and refined.

What you will see in this toolkit is an iterative, living packet constantly amended to the needs of those on the ground. Any feedback is appreciated.
Who is it for?

This toolkit will benefit organizations that:

- Have a strong understanding of their core mission and the long-term, population-level outcomes they’re working toward
- Have some experience with policy work and are looking to deepen their understanding of the policy space and expand their impact through policy efforts
- Are aware of the different and unique 501(c)(3) and 501(c)(4) requirements in their states (see disclaimer below)

Disclaimer for 501(c)(3) and 501(c)(4) organizations

Policy work requires an understanding of the policy-related activities that are allowed for 501(c)(3) and 501(c)(4) organizations. Specific IRS regulations govern which activities are acceptable and which are prohibited for 501(c)(3) organizations. They also describe the compliance requirements for 501(c)(4) organizations and the ways that 501(c)(3) and 501(c)(4) organizations can interact.

Non-compliance with IRS regulations can result in severe financial and legal penalties. Your organization should be fully informed about these regulations before undertaking any policy activities.
How does it work?  
Framework overview

Through our partners’ years of experience, we have learned many lessons regarding what leads to development of a civic infrastructure and to the advancement of results in a community.

One key learning in this process has been that communities need to work on (1) both changing the practice of direct service providers as well as (2) shifting policies to make sustainable gains in outcomes for youth of color. These shifts also vary from region to region based on the unique needs of local communities.

The challenges of advancing equitable results — especially at scale — are particularly unique in the South and Southwest. Our community partners often lift up the challenges they face in leading for racial equity in the southern states.

Results Count™ offers a strong frame to advance this equity work by grounding in data and building leadership, collaboration and adaptive competencies. However, we have found through community feedback and common error patterns that an opportunity exists to further develop tools and supports that will help local communities in addressing their respective adaptive challenges in taking up and leading for racial equity.
Before moving to policy work, center yourself around the result you want to achieve for a specific stakeholder group and create policies from specific strategies. Here is an example.

### Population-level result

**What result do you want to achieve for your community?**

- All students are ready for kindergarten.

### Indicators

**What does the data show about where you’ve been and where you’re headed?**

- Only 75% of children test ready for kindergarten. Only 65% of Latinx children test ready; that rate drops to 50% for Latinx girls. The rates have been decreasing by at least 2% the last five years and will likely continue.

### Factors

**What is causing current outcomes?**

- There is a lack of access to high-quality early child care centers in Latinx neighborhoods.
- The kindergarten readiness assessment is designed for English speakers and unfairly impacts English language learners.
- The identification of reading difficulties is delayed due to lack of parental English literacy and miscommunication with families.

### Strategies

**Based on the factors, what are program- and policy-level strategies that would lead to better outcomes?**

(Program level)
- Offer screening opportunities in community centers that families can easily access.

(Policy level)
- Offer the assessment in Spanish by Spanish-speaking assessors.
- Add high-quality early child care centers in Latinx neighborhoods.

Then, take your policy-level strategies through the policy work cycle. The rest of this packet details this process.
Authentically work alongside community in policy work

Throughout this toolkit you will see an emphasis on the experiences of communities, not only in the policy outcomes you are working toward, but also in the process of creating your policy. This intentional focus on centering diverse voices and stakeholders will help ensure your policy is equitable, inclusive and effective.

Build relationships

Strong relationships support every phase of policy work. As you develop and carry out your policy plan, you should identify the key stakeholders, experts, decision-makers and other individuals or organizations connected to your issue who would be impacted by your policy proposal.

Deliberately work to understand their needs and perspectives to build your relationships with them. These relationships can inform and strengthen your policy, and when done well, can ensure your policy will be equitable, adopted and fully implemented.

Co-develop with community

Community co-development is inviting and integrating the experiences and input of impacted communities into all phases of policy work from development through implementation. Successful community co-development requires time and authentic engagement with community members.

Community co-development is critical to creating equitable policies. Too often, policies are created by well-intentioned experts without full consideration and inclusion of the groups and communities who will ultimately live with it.

Build capacity

Building capacity means increasing the skills, knowledge or resources (time, relationships, funding, etc.) you have to complete your goals, and it is often necessary as organizations, communities and individuals begin new policy efforts.

The policy worlds — whether federal, state, local, legislative, executive or regulatory — have a lot of specialized processes and jargon. Your issue area may also have its own specialized terms or knowledge. Many different stakeholders in the policy process will need to build their capacities to effectively engage in the space and help make change.

“Doing the work on the front end of a project to ensure community members actions and perspectives are heard and used to take action is crucial.”

- Carlisha Williams Bradley
  Impact Tulsa
  Tulsa, Oklahoma

“Once the results [are] available, go to those most impacted by the results to get answers or next steps.”

- Kim Atchley
  Spartanburg Academic Movement
  Spartanburg, South Carolina

“Build capacity, because then if the funding goes away, the infrastructure of people has been organized, lifted up and empowered to sustain the work.”

- Kim Krupa
  Achieve Escambia
  Pensacola, Florida
Policy development

The policy development phase is critical for laying a strong foundation for any successful policy effort. Thoughtful engagement with diverse stakeholders will help ensure your policy is equitable and inclusive.

In order to develop policies, this kit will prepare you to:

- Engage your community to help determine the most important policy priorities for your issue and potential solutions.
- Identify policy options (jurisdictions, feasibility and resources) that will impact the population-level result you are working to achieve.
- Build and strengthen relationships with core coalition partners and broad community stakeholders.
- Co-create a preliminary version of your policy recommendation with your core coalition.
- Develop your knowledge of the policy process.

“We learned to adopt a wise mantra during our work: ‘change at the speed of trust.’”

- Mary Ellen
  United Way of San Antonio & Bexar County
  Pensacola, Florida

At the end of the policy development phase, you will have:

- A comprehensive policy agenda
- A greater understanding of the policy process in your context
- A preliminary description of the policy changes you want to enact
- New and strengthened relationships with key stakeholders
- A coalition of partners with clearly defined roles and responsibilities
Policy advocacy

In the policy advocacy phase, you will use and build on the policy plan you created in the policy development phase to bring your policy proposal to the appropriate decision-makers and try to persuade them to adopt it.

In order to advocate for your policy, this kit will prepare you to:

- Modify your original policy proposal to accommodate amendments, revisions or necessary compromises

“[You achieve equitable policy through] local or state principles of action that deeply examine disproportionate negative effects on minoritized groups and that lead to the removal of barriers to student success for all students.”

- Katherine Diaz
  RGV Focus
  Rio Grande Valley, Texas

- Mobilize your community partners and supporters to make the case for your proposal through: direct action, providing letters or testimony, demonstrating and having individual conversations with key decision-makers

- Hire/engage with a professional lobbyist or lobbying group

At the end of the policy advocacy phase:

Your proposal will have been adopted, modified or rejected by decision-makers. Bringing your issue and policy recommendations this far is a victory. Regardless of the outcome, you have more work to do in the next phase.
Policy implementation

The policy implementation phase is the most overlooked piece of policy work, but is also one of the most important components. Even the best-developed policies will encounter challenges during implementation because the people who adopt the policy are rarely, if ever, also responsible for enacting it.

In order to implement policies, this kit will prepare you to:

- Work with decision-makers in the implementation jurisdiction to interpret the intent of the policy
- Support the individuals and organizations responsible for doing the on-the-ground work
- Conduct ongoing monitoring to ensure compliance

“There is a lot of passionate talk and a lot of great ideas, but without strong implementation, even the best plans fall flat.”

- Rebecca Parshall
  Learn4Life
  Atlanta, Georgia

At the end of the policy implementation phase, you will have:

- A clear implementation plan with roles and responsibilities of all partners identified
- Governance rules and detailed budget(s)
- An evaluation plan to monitor progress
How this kit works.

Making the work relevant:

Case studies:
In case study sections, you get a peek into how OrganizationOne, a hypothetical community organization in Policy Land, USA, works in each step of the policy process. What connections can you draw to the work you are planning in your community?

Community stories:
Collected from community members engaged in this project, real-world stories show you how the phases of this process were implemented in real communities across the United States.

Community voices:
Throughout the creation process we held co-working sessions with community network leaders doing policy work. Quotes from these interviews are shared throughout this toolkit.

“...It is very difficult to successfully develop policy with community when they have not been afforded the luxury of competently understanding the subject matter to allow them to be full participants.”

- Kirk Wester
How to navigate content.

*Lifting up noteworthy insights:*

**Tip boxes:**
Look out for the light bulbs in each section that call out helpful tips to consider as you navigate the complexities of policy work.

**Workbook pages:**
Workbook pages give you a moment to stop and try out the policy work you just learned about. They are a way to manage each step incrementally as you pace yourself by using tools and worksheets. All tools can also be found in the workbook section at the end of this packet.
Policy development
Creating a roadmap for your policy work
Policy development
Creating a roadmap for your policy work

“Equitable policies acknowledge current inequities, target those affected the most by those inequities first, and establish future policies that ensure inequities aren’t worsened in the future.”

- Julia Grizzard
UP Partnership
San Antonio, Texas
Policy development

Policy development is critical for laying a strong foundation for any successful policy effort. In the policy development phase, you will create a roadmap for the rest of your policy work. It is important to have a variety of stakeholders included at the earliest stages of your policy work for a several reasons: to ensure you have the strongest policy proposal possible, to help your advocacy coalition have buy-in to the policy and to have a clear understanding of the scope of work that needs to be done in the next phases. Community input is also critical to building inclusive and equitable policy solutions.

In this phase you will...

- Link your population-level goals with specific policy ideas
- Identify stakeholders and build your coalition
- Determine the best jurisdiction of impact (i.e., state, local or district)
- Conduct a feasibility analysis for each of your policy options
- Develop an understanding of process and capacity to take action
- Put it all together in a detailed policy plan

Disclaimer
Please ensure your organization fully understands and remains compliant with the IRS regulations on policy-related activities for 501(c)(3) and 501(c)(4) entities.
Link your population-level goals with specific policy ideas

Some people approach policy development having identified a problem they would like to solve but without a clear idea of the policy options to solve it. Others begin their policy work with an interesting policy idea but lack a clear understanding of the problem they would like to solve. In order to create successful and impactful policies, a clear connection must form between the result you are trying to achieve and the policy solution you recommend.

Solving important, deep-rooted challenges can require complex, nuanced solutions, but you should always have a clear understanding of how the problem and the solution connect.

As you begin to develop policy recommendations, consider the problem you are trying to solve or the issue you are trying to improve. Then, if you don't have a clear policy direction already in mind, develop a list of potential solutions. As you build relationships with partners and create a coalition of support, you can work together to co-create and vet the options before solidifying your policy plan.

If you already have a policy proposal in mind, take the time to ensure that your idea has a solid and clear link to the population-level changes you want to make in your community.

Remember:
Your policy recommendation will likely change during the policy process. You may have to make compromises or amendments, or you may be approached to expand your proposal to include new or related impacts. In some cases you may find that, without realizing it, your policy has become distant from your population-level goals. To combat this tendency at the outset of your process, decide on regular intervals to revisit the link between your population-level outcomes and the current version of your policy proposal. This will help to ensure you stay on course and have your desired impact.
To address the need for more resources to support struggling readers, the policy committed additional state funds to go to each district based on the number of students behind grade level in grades K-3.

The state is forbidden from requiring/mandating specific curricula for any district, so that could not be included in the legislation. However, to address the need for more high-quality and consistent reading curricula for students and teachers, the policy outlined additional funds set aside by the state for any district that wanted to adopt a curriculum that met the state’s literacy standards. The state could then encourage districts to improve their literacy curricula through incentives instead of mandates.

To address the need for parents to know about their children’s reading progress, the policy created a new state testing requirement for districts to test students twice per year and added a mandate to inform the parents if their children were significantly behind grade-level standards.

To monitor the policy’s success, the policy allocated funds for a third-party evaluator to contract through the State Public Education Department to examine the policy’s impacts and create an annual report for the department and the legislature.

Link your population-level goals with specific policy ideas

OrganizationOne knew some of the different factors that resulted in low literacy outcomes from community conversations and reading research on the issue of struggling readers. They identified how the impacts were different for youth of color and those from low-income households. Overall, it became clear that 3rd grade reading proficiency is a critical milestone for learning.

The coalition drafted details for the policy in close partnership and with input from community members, impacted stakeholders and implementers. They also had support from an invested state representative they knew would support their policy plan. This collaboration ensured the policy reflected the priorities of the community and the coalition. The proposal included the following:

- To address the need for more resources to support struggling readers, the policy committed additional state funds to go to each district based on the number of students behind grade level in grades K-3.

- The state is forbidden from requiring/mandating specific curricula for any district, so that could not be included in the legislation. However, to address the need for more high-quality and consistent reading curricula for students and teachers, the policy outlined additional funds set aside by the state for any district that wanted to adopt a curriculum that met the state’s literacy standards. The state could then encourage districts to improve their literacy curricula through incentives instead of mandates.

- To address the need for parents to know about their children’s reading progress, the policy created a new state testing requirement for districts to test students twice per year and added a mandate to inform the parents if their children were significantly behind grade-level standards.

- To monitor the policy’s success, the policy allocated funds for a third-party evaluator to contract through the State Public Education Department to examine the policy’s impacts and create an annual report for the department and the legislature.
What is this?
It’s tempting to jump too soon into crafting solutions without understanding the underlying causes of our country’s biggest social challenges. A factor analysis can allow for a strategic analysis of a systemic issue.

When do I need to use this tool?
Use this at the start of your process to ensure your policy initiative addresses the real story behind the data and disrupts the underlying causes of negative outcomes.

Put it into action!
Factor analysis

Equitable policy is created through local or state principles of action that deeply examine disproportionate negative effects on minoritized groups and that lead to the removal of barriers to student success for all students.

- Katherine Diaz  
RVG Focus  
Harrington, Texas
Relationship development is a critical piece of the policy development phase. Broadening and deepening your partnerships in this phase will promote equity in your policy process and will also increase the chances that your policy is adopted.

It is important to have a variety of stakeholders included at the earliest stages of your policy work to help ensure you have the strongest policy proposal possible, your advocacy coalition has buy-in to the policy and you have a clear understanding of the scope of work that needs to be done in the next phases.

The depth of your relationship with different partners can range from working closely together to simply keeping them updated about major milestones.

Consider who is impacted by the issue you are trying to solve (e.g., community stakeholders such as students, parents, families or teachers), what decision-makers will have a role in adopting or rejecting your proposed solution and who will be responsible for implementing and monitoring the new policy.

The broader the variety of input, the more successfully you will be able to develop, advocate for and implement your policy solution as well as anticipate any challenges or objections to your proposal.

As you identify different stakeholders who will likely support your policy recommendations, also consider which individuals and groups may not support your policy. Work to understand their objections and, when possible, proactively address them in your policy plan.
Identify stakeholders and build your coalition

In San Antonio, Texas, UP Partnership has identified and educated a variety of stakeholders through the use of fiscal mapping. Through easily accessible visual data, their fiscal map helps leaders and stakeholders understand current investments and gaps by identifying, tracking, analyzing and forecasting funding sources and funding needs for services that support children and youth. Now, their Strategic Funding Alignment Task Force can identify opportunities for flexibility within funding categories and recommend ways to fill gaps, mitigate COVID-19 impact and reduce inequities. Further expanding their coalition, the Strategic Funding Alignment Task Force has used this as an opportunity to support youth in understanding the historical flow of investments into their communities. Throughout this year, they have equipped youth with data and an understanding of how to interpret and apply the information to effectively advocate for bolder, smarter and more equitable investment patterns.
Identify stakeholders and build your coalition

**Put it into action!**

**Stakeholder analysis**

**What is this?**

This is a mapping tool to assess the alignment of those you are engaging to the result you are trying to achieve.

**When do I need to use this tool?**

Use this as you are first beginning to build your policy coalition.

Click here to access tool
Like the concept of jurisdiction in a court of law, jurisdiction in the policy sphere refers to the government entity that has control over the issue you want to change. You may already have an idea of which jurisdiction you’d like to work with for your policy recommendations, but try to keep an open mind as you begin to craft your policy agenda. You don’t need to be committed to a specific jurisdiction until the end of this phase, so be ready to explore multiple paths to your ultimate policy goals.

When thinking about policy jurisdictions, most people think about passing legislation, but many other government entities enact policies too. While they may not be as flashy or well-known as legislative changes, policy changes made through regulatory or executive entities can have equally important and widespread impacts.

Policy jurisdictions have different levels and branches. When determining who has jurisdiction over your issue, consider both the level and branch of government to determine the best balance of spread and complexity for your context (see tool on next page).

Determining the best jurisdiction for your policy recommendation also helps you to identify the key decision-makers who will approve or reject your proposal. It is also possible that different pieces of your policy agenda will have distinct jurisdictions, and more than one jurisdiction may play a role in your issue. Finally, consider which jurisdictions will have authority over the adoption of your policy proposal and whether they will also have jurisdiction over the implementation of your proposal.

Most likely, your policy recommendations will have one jurisdiction for the policy advocacy phase and a different jurisdiction for the implementation phase.
Determine the best jurisdiction of impact

Put it into action!
Jurisdiction mapping chart

What is this?
This chart is a mapping tool that allows you to visually link factors to each policy priority and its resulting jurisdiction.

When do I need to use this tool?
This tool is a helpful mapping tool as you are strategically planning out the boundaries of each policy initiative.

“We found it was much easier to build support after an agenda had been created and had been endorsed by legislative leadership.”

- Sagar Desei
The Commit Partnership
The Commit Partnership Dallas, Texas
Determine the best jurisdiction of impact (i.e., state, local or district)

The large coalition met for multiple half-day sessions to build their knowledge, consider options at different levels (state, local or district) and to start identifying initial policy details. The conversation started with an option to do local-level policy with the state’s largest school districts. This option could have made sense because the coalition members had very deep and meaningful relationships with communities and leaders in these areas, but this would leave out a large portion of the state. They considered whether they could successfully work at the local level with more districts. However, having a large impact at this level would be nearly impossible because there were more than 100 different districts in their state, and the coalition did not have pre-existing relationships with most of them. The coalition considered enacting statewide regulations through the State Board of Public Education which would impact all students in the state. However, they quickly realized that for any policy to be successful, it would need additional funds, which the State Board couldn’t allocate.
Step 4
Policy development

Conduct a feasibility analysis for each of your policy options

Once you have completed the other activities in the policy development phase, you will have all the information you need to create a detailed policy plan for each of your proposed policy solutions. This plan will guide you through the next phases of your work. Be sure to chart out key deadlines for the policy advocacy and implementation phases, including who will be responsible for the major activities.

“I think the conditions for change have to be present and a catalyzing factor, like [how] a legislative champion or media coverage lifts an issue to the forefront. At that point, relationships are key to move something forward. Will the structure be there to capitalize on the opportunity?”

-Ricky Hurtado
LatinxED
Mebane, North Carolina
Put it into action!

Readiness checklist

What is this?
This checklist helps communities assess their readiness for a campaign for a local dedicated children’s fund.

It is organized around three key components: public will, motivation of your coalition and assessments of need and funding mechanisms.

When do I need to use this tool?
This tool is helpful when you are ready to begin designing your ballot measure.
Develop understanding of process and capacity to take action

Learning about the policy process takes ongoing effort. This step is especially important if you identified that your jurisdiction is something you haven't worked with in the past.

You can certainly develop your knowledge of the policy process and the nuance of your policy jurisdiction by doing formal research, but the informal processes and priorities are also important to consider.

Some of these informal processes and priorities may include the ways different policymakers prefer to be contacted, or the best approach to deliver your message in order to make the greatest impact. For example, consider whether the best approach to communicate your message is through one-on-one meetings, group settings, joining already established gatherings or a different approach altogether. Make sure you also deepen your understanding of the process to implement your policy if it is adopted.

“It is very difficult to successfully develop policy with community when they have not been afforded the luxury of competently understanding the subject matter to allow them to be full participants.”

- Kirk Wester
  Impact Tulsa
  Tulsa, Oklahoma
Develop an understanding of process and capacity to take action

In order to build the capacity of community members to meaningfully participate in their policy development, Growing Together (Tulsa, Okla.) intentionally removes as many barriers to participation as possible. When they hold forums, Growing Together provides child care, food and often a small payment for participants’ time. They also strive to ensure that their community member leaders facilitate the forums to allow for participants to access messaging in an easily understandable way. These efforts have specifically played out in the development of Growing Together’s neighborhood improvement plan. To ensure co-creation with their community, they hosted listening sessions led by neighborhood facilitators. These listening sessions allowed for community members to rank, discuss and refine their top issues for neighborhood improvement.
ACT! Quick

What is this?
ACT! Quick is a short version of the Advocacy Capacity Tool (ACT) that is designed to be completed in less than 15 minutes. Completing this tool provides an overview of your organization or coalition’s current capacity — or readiness — to engage in advocacy work.

When do I need to use this tool?
This tool is helpful when you are in the planning process to determine your capacity for the work.

Develop an understanding of process and capacity to take action

Put it into action!
ACT! Quick assessment

Click here to access tool
Put it all together in a detailed policy plan

Once you have completed the other activities in the policy development phase, you will have all the information you need to create a detailed policy plan for each of your proposed policy solutions. This plan will guide you through the next phases of your work. Be sure to chart out key deadlines for the policy advocacy and implementation phases, including who will be responsible for the major activities.

Remember:
In your final policy proposal, make sure you have included mechanisms to monitor and evaluate the effectiveness of your policy after it is adopted and implemented. Some policies have specific requirements for evaluating policy implementation and impact.

“Ensure that strategic action plans, responsibilities and feedback loops are built into the process. Establishing next-step action plans has to include who is responsible for completing what action and within what timeframe.”

- Kim Atchley
  Spartanburg Academic Movement
  Spartanburg, South Carolina
Put it all together in a detailed policy plan

OrganizationOne worked with the broad coalition of supportive stakeholders and determined each group’s capacity and role to engage in the policy work going forward. Responsibilities included: community engagement and education, building relationships with key decision-makers, training and mobilizing school and district leaders, sending coalition updates and calls for action. They included important milestones and goals throughout the plan.
Checkpoint questions

Before you move to phase two, policy advocacy, make sure you can answer these questions:

☐ Have you identified your policy solution — or a list of possible solutions — and determined the specific link to your population-level goals?

☐ Have you scheduled regular times to revisit your policy plan and long-term, population-level goals?

☐ Do you know who the different individuals and organizations interested in your policy issue are? Have you started to build or strengthen relationships with them?

☐ Do you have a core coalition of supporters to help develop and champion your policy?

☐ Have you identified potential opposition to your proposal and developed ways to address their concerns or overcome their efforts to oppose your proposal?

☐ Have you determined the feasibility of your policy ideas and refined or modified your proposal accordingly?

☐ Do you know under which jurisdiction your policy proposal will be decided?

☐ Do you have a strong understanding of how the policy process works in your jurisdiction?

☐ Do you have a detailed policy plan that lays out the roles and responsibilities of your coalition and key stakeholders? Does it include important objectives and deadlines for the policy advocacy and policy implementation phases?
Policy advocacy
Strategically advance your initiative
Policy advocacy
Strategically advance your initiative

“Power and privilege are sitting at the table, and the [sometimes] disjointed efforts of boots on the ground aren’t [enough to gain] traction. There is a need to build a coalition of pressure points that force action.”

- Tyronna Hooker
  Alamance Achieves
  Burlington, North Carolina
Policy advocacy

The advocacy phase builds on the strong foundation you established in the policy development phase. The specific activities for this phase will depend on your unique context and policy issue. All of your advocacy activities should be done strategically to advance your recommendation and give it the greatest chance for success. Throughout this phase, continue to engage your coalition, partners and diverse community stakeholders.

In this phase you will...

- Identify and cultivate champions for your recommendation
- Meet with decision-makers and key influencers and maximize your time with them
- Record all the work your coalition completed and identify what you could have done differently
- Pivot to your context

The advocacy activities you do in this phase depend on your specific context and policy issue. If you’re unsure what strategic activities to pursue, work with your coalition to identify the most effective and useful advocacy efforts. Using this information, you can then engage in a variety of other advocacy activities to strategically push your issue and policy recommendations forward.

Disclaimer

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Step 1
Policy advocacy

Identify and cultivate champions for your recommendation

Working closely with supportive policymakers or their influencers will dramatically increase the chances that your recommendations are adopted. Ideally, you will work closely with the key decision-makers in your jurisdiction. If that's not possible, then connect with individuals or groups who are close to the decision-makers and are able to bring your issue to their awareness. Having close connections to policymakers will help you:

- Understand the political landscape surrounding your issue
- Identify what strategic activities are most likely to persuade other policymakers to support your recommendation
- Be aware of the nuances of the policy process in your jurisdiction, including important dates and milestones to ensure you comply with different government or bureaucratic requirements

As you learn more about the political process, strategies and critical dates and requirements, be sure to update your policy plan and make any necessary adjustments to the roles and responsibilities of your coalition partners.

“This is where networking is important. All of the connections with legislators came from community partners. An introduction from someone who knows someone makes for a more meaningful connection than a cold call.”

- Teri Wimborne
  Mission Graduate
  Albuquerque, New Mexico
Identify stakeholders and build your coalition

**Put it into action!**

**Composition analysis**

**What is this?**

This tool maps the values, loyalties and potential losses of those who will be involved with or affected by your policy proposal.

**When do I need to use this tool?**

Use this when you need help planning for working strategically with key stakeholders and finding common ground.

“Developing relationships early on is what provides us with the connections necessary when advocating for a particular action. When preparing our assistance on the Attendance for Success Act, we were able to connect with many legislative staffers, who are the real decision-makers as they advise on legislation.”

- Teri Wimborne
  Mission Graduate
  Albuquerque, New Mexico
If you have a meeting with a decision-maker or influencer who is considering supporting your proposal, congratulations! This is an exciting opportunity. To make the most of it, learn about the decision-maker and be prepared to speak to their unique motivators. Show how your policy proposal relates to what is important to them, which may include:

- The principles behind the issue
- The amount of community support for your proposal — it can be very powerful to bring an advocate from the impacted community for your issue to share their experience and how your proposal will impact them
- The financial impacts of your proposal
- The relation of your proposal to other issues they care about

Address their concerns about your proposal. If they raise a concern or question that you can’t answer immediately, don’t worry and don’t try to make something up on the spot. Just ask for the best way to get in touch and follow up after your meeting with a response.

Describe the impact your proposal will have for their specific constituents. Overall estimates of the benefits can help make the case for your full proposal, but policymakers often want to know how a policy will affect their specific voters. Try to have a few data points on how your policy will impact their communities.

Remember:
Policymakers and broader community members have to balance many different, and often competing, interests. They also may not be motivated by the same things that motivate you or your coalition to support your issue. Consider the things that motivate them and try to “meet them where they are.” Some people will be persuaded by the principle of the issue and their desire to do the right thing. Others will be more interested in the financial reasons for supporting a new policy. Whenever you talk about your policy, try to address the variety of factors that might motivate someone to support it. For example, you might say, “In addition to being the right thing to do for our community, this policy will save taxpayers money in the long run.”
Meet with decision-makers and key influencers and maximize your time with them

With their policy proposal written in more detail, the coalition prepared for meetings with policymakers by working to understand their districts and the potential impacts their early literacy proposal would have on their specific constituents.

Working closely with their key representative, they identified two potential Senate sponsors and other key House and Senate members who might be interested in supporting the proposal. The coalition secured a Senate sponsor for their proposal and began the drafting process with legislative staff.

The coalition divided the list of other potential supportive policymakers (it was not feasible for a single group to complete all these meetings) and held multiple meetings with key members of the House Education Committee and the Chair of the Senate Appropriations Committee. The proposal would need their support to be successful. In meetings with these policymakers, whenever possible, the coalition showed the legislator which individuals and groups in their community helped to shape the proposal.

The coalition received support from most of these legislators — some more emphatic than others. The coalition faced opposition for the proposal in the Senate Education Committee, so they worked with the sponsors to create amendments that would allow the bill to pass through the committee to the full floor.
Continued...

Meet with decision-makers and key influencers and maximize your time with them

Some members of the committee would not support the policy with the full revenue, so the sponsors and coalition decided to make a concession and target resources only to the students identified as having the most significant reading difficulties in the early grades.

Districts would not receive additional resources for students who were only slightly behind the reading targets. The coalition also had to reduce the amount of money allocated for incentivizing districts to adopt high-quality literacy curricula, and had to eliminate the budget for a third-party program evaluation. Instead, they created a requirement that the State Public Education Department submit its own annual report to the legislature on the progress of the policy.

The bill faced strong opposition in the House and Senate Education Committees from a large urban school district that did not want the state to have additional control over their teaching process. Through public testimony from parents and teachers, the coalition convinced reluctant policymakers that the trade-off of increased state control was important to help support struggling readers and improve early literacy outcomes. Otherwise, the outcomes would not successfully impact all students.
Meet with decision-makers and key influencers and maximize your time with them

A great example of this activity in action can be seen in UP Partnership in Bexar County, Texas, as they support young leaders to build youth capacity and create a platform for sharing their ideas with policymakers. UP Partnership has created a series of local events to provide capacity-building supports to young people, as well as to offer platforms through which they can advocate for their visions and hopes with policymakers. In December 2019, the partnership hosted their Speak Up, Speak Out event, which gave hundreds of young people an opportunity to share their priorities in a public forum with policy leaders.
Meet with decision-makers and key influencers and maximize your time with them

**Put it into action!**

**Policy roles**

**What is this?**

There are four main roles partnerships can leverage in policy work. This worksheet identifies each and provides further detail.

**When do I need to use this tool?**

As you meet with policy stakeholders, it’s crucial to be aware of your specific role in the work to leverage your common ground. Use this beforehand to articulate your role (or roles) clearly.

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**Policy roles**

- **Data expert**
  - Working closely with data, this role is critical to making the case for policy changes, providing evidence-based arguments, and demonstrating the impact of policy interventions.

- **Partner convener**
  - Bringing together key stakeholders and facilitating discussions to build consensus around policy goals. This role is essential for facilitating collaboration and ensuring that diverse voices are heard.

- **Community enabler**
  - Working with communities to understand their needs and priorities, this role is crucial for creating inclusive and responsive policy outcomes.

- **Advocate**
  - Using your influence to promote and advocate for policies that align with your organization’s goals, this role is vital for ensuring that policy changes are implemented effectively.

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Click here to access tool
Record all the work your coalition completed and identify what you could have done differently

Once your advocacy efforts are complete, you have a tremendous opportunity to document your coalition’s and other stakeholders’ work. It is also a critical moment to identify what you did well and how you could improve in your next policy effort. Whether your policy proposal was adopted or not, take the time to reconvene your key coalition and stakeholders to conduct a retrospective analysis (also sometimes called a postmortem).

It’s always disappointing if you go through the policy development and advocacy phases and your policy is not adopted. However, this doesn’t mean that your policy efforts were unsuccessful. If your policy wasn’t adopted by the necessary decision-makers, you still have many opportunities to learn, regroup and try again with greater knowledge and skills.

“[Give] time to think, reflect and plan as a team to help build that needed capacity for the work ahead.”

- Thymai Dong
  E3 Alliance
  Austin, Texas
Put it into action!

State coalition metric

What is this?
This guide helps you decide priorities and assess the commitment that will be required for each type of priority.

When do I need to use this tool?
Use this metric chart as you are allocating resources and capacity so you can appropriately allocate resources.

Record all the work your coalition completed and identify what you could have done differently
Pivot to your context

The most important task in this phase is to align your advocacy activities with your strategies to persuade the policymakers in your jurisdiction. In order to achieve this goal, you may consider some of the activities listed below. Select the ones that you have capacity to execute well and that have the best chance of being persuasive, then adapt them to fit your unique context.

- Host or sponsor a town hall meeting or community meeting
- Create a letter-writing campaign
- Offer education to policymakers to help them better understand your issue
- Present data or reports
- Prepare and give testimony
- Establish a media or communications strategy

Remember:
Continue to engage broad, diverse stakeholders and members of the impacted community in your advocacy activities. Personal stories and examples of how your policy will impact peoples’ lives are often some of the most compelling and impactful advocacy activities.
Case study

Pivot to your context

Meetings with the key representative and their staff helped the coalition realize that they needed to increase awareness of the needs of struggling readers. Most people, even legislators, didn’t recognize early literacy as a critical milestone or as a problem for so many young students. So, they started to develop a plan to get op-eds in local papers and online to talk about the state’s low literacy rates and the long-term and disproportionate impacts on different groups of students. Some were written by experts and others were written by parents and teachers who had direct experiences with the challenges of low literacy.

When the policy began the legislative process in the House, the coalition prepared parents and teachers to write and give testimony throughout the legislative process (during committee hearings) and to speak with legislators about their support for the policy during individual meetings.

The coalition also created a communications plan to get the word out through social media for concerned citizens to sign their support for the policy. This effort was a little hectic and rushed because they hadn’t planned to do it earlier in the process. The coalition had to quickly divert additional funds to pay for promoted notifications and posts on several sites, but the effort was extremely helpful when they needed to demonstrate the community’s support to different legislators.
**Pivot to your context**

For Growing Together (Tulsa, Okla.), this work centers around the action teams deploying and advocating for their policy agenda. They are supported by community organizers and community leaders. For example, their community wanted greater Latinx representation in the Tulsa Public Schools Board. Even though it is a majority Latinx district, the district had never had a Latinx board member. The community network mobilized and made it happen.

In their work to change advanced math curriculum design and implementation, E3 Alliance in Texas has found that sustaining relationships is key during the policy advocacy phase. They recognize that showing grace and flexibility goes a long way while asking their districts to implement some large changes.
Troubleshooting

A common challenge in advocacy work is how unpredictable and fast-paced the process can be. Hearing dates or times can change with only a few hours’ notice. Agenda items can be added or removed without warning. Key decision-makers might refuse to share whether they plan to support or oppose your recommendations. It is important to stay flexible and be willing to adapt your approach quickly. Working closely with a policymaker or lobbyist can also help minimize uncertainty, as they often have access to insider information about what’s going on and why.

“In our Internet Access Task Force, stakeholder leads were matched to key advocacy areas. Some led efforts to draft efforts for the state applications, some advocated to and with the Tulsa Housing Authority, some led presentations to Tulsa City Council for getting funding approvals and earmarks for key initiatives. Others led advocacy at key institutions and sectors such as at the university level, business, school district or public service entities like Tulsa Transit.”

- Carlisha Williams Bradley
  Impact Tulsa
  Tulsa, Oklahoma
In strategic policy work, you must be able to work creatively to motivate and inspire change in many who are not accustomed to new ways of working. This guide provides three distinct actions and nine different methods to do so.

When do I need to use this tool?
This is a helpful resource to reference as you plan meetings with stakeholders who are resistant to the change you wish to instigate.
**Checkpoint questions**

Before you move to phase three, policy implementation, make sure you can answer these questions:

- Did you update your stakeholders on the final result of your policy efforts and inform them how they can continue to work with you on this issue?

- Have you thanked your supporters for their engagement and efforts?

- Do you understand the motivators of key decision-makers? If they supported your policy, do you know why and what they expect to see through implementation? If they opposed your proposal, do you know what, if anything, could have changed their minds?

- Have you completed a retrospective analysis with your coalition and core stakeholders?

**Finish strong**

Regardless of the outcome, be sure to update your stakeholders on the final result of your policy efforts and how they can stay engaged. Also make sure that you have thanked the supporters for their engagement and efforts.

If your policy was ultimately not adopted in the policy advocacy phase, make sure you complete the post-action analysis and regroup with your coalition partners and community stakeholders. You can reassess the options to move forward in another policy cycle, but you will not have the opportunity to work on implementation until your policy has been adopted.
Policy implementation
Measuring impact and staying accountable
Policy implementation
Measuring impact and staying accountable

“Unless you can activate those who are truly affected by the issues, we cannot affect meaningful change.”

- Tania Chavez
LUPE
Harlington, Texas
Policy implementation

Implementation is one of the most overlooked steps in the policy process. After so much work to draft, support and adopt a policy, it can feel like the work is done. But staying engaged with the policy through implementation is critical to ensure it functions as intended and achieves positive impacts for communities.

Implementation is complex and multi-level. Issues with practical applications always arise that need to be resolved at the implementation stage. This is totally normal! No policy can describe all the details that need to be developed during implementation, and some policies are left intentionally ambiguous so that the stakeholders responsible for implementation have the flexibility to use their expertise to ensure the policy works well.

However, this ambiguity can lead to challenges with implementation. Often, the jurisdiction responsible for implementing the policy is not the same as the one that adopted it. As a leader in developing the policy with a coalition of stakeholders, you have important insights that can help the implementation be smooth and successful.

**Disclaimer**

Please ensure your organization fully understands and remains compliant with the IRS regulations on policy-related activities for 501(c)(3) and 501(c)(4) entities.
Review your jurisdiction analysis

In the policy development phase, you analyzed the different jurisdiction options and successfully determined the jurisdiction responsible for adopting your policy recommendation. In the implementation phase, revisit your analysis of which jurisdictions are responsible for enacting your policy. Now that your policy has been adopted and you know exactly which jurisdiction will be charged with implementation, you may need to revise your analysis. Also, consider reassessing who the key decision makers are in the jurisdiction and identify if any have changed since your initial analysis.

In retrospect, the coalition realized that they should have been more prepared with their communications plan to show statewide support for the issue of early literacy. They also realized that they had largely neglected building new relationships with implementers at this point. They would now have to increase their efforts to engage with new stakeholders at the State Public Education Department and in many districts as they began to understand and implement the policy.
Build your knowledge of the implementation process and grow your relationships with implementers

Because implementation is complicated and multi-level, make sure you have a strong understanding of how policies get translated from paper into reality. This often involves regulatory processes, which can be complex and tedious. Leaders in state departments or offices are extremely familiar with these nuanced processes and can be a valuable resource to you.

Remember:
As you develop your understanding of the process, strengthen or build new relationships with key decision-makers at the different levels of implementation. For example, the State Department of Education may be responsible for determining the general regulations for the policy’s implementation, but local district leaders may control the specific details and oversee explaining the policy change to teachers, students and parents. Develop relationships with as many of the key implementers as possible so that you can continue to clarify and advocate for the policy change and its goals at all levels.

“I believe showing that we are willing to be flexible and extend grace as needed goes a long way in sustaining the good relationships.”

- Thymai Dong
  E3 Alliance
  Austin, Texas
Build your knowledge of the implementation process and grow your relationships with implementers

In their attendance policy work in central New Mexico, Mission: Graduate has found that offering support to implementers is integral to success. They have offered this support through school-based attendance team conferences held twice per year, which have helped build relationships with school staff and increased district implementation buy-in. District feedback and engagement is evidence of this buy-in. For example, when surveying all 91 attendance teams regarding their needs as they implemented the new attendance law during the pandemic, Mission: Graduate received 126 responses. Additionally, they held a virtual workshop on implementation of the law during the pandemic and 300 people attended. They have used the pre- and post-survey data from the workshop to support teams in implementing the attendance law.
In retrospect, the coalition realized that they should have been more prepared with their communications plan to show statewide support for the issue of early literacy. They also realized that they had largely neglected building new relationships with implementers at this point. They would now have to increase their efforts to engage with new stakeholders at the State Public Education Department and in many districts as they began to understand and implement the policy.
Build your knowledge of the implementation process and grow your relationships with implementers.

Put it into action!
Equity term flash cards

What is this?
These printable cards include a series of terms relating to racial equity to help develop a shared vocabulary among stakeholders when continuing to do sustainable policy work.

When do I need to use this tool?
As policy work continues to grow, this resource equips all stakeholders with a shared framework for how policy work impacts core community members.

Click here to access tool
Continue to engage partners and stakeholders in the process

It’s important to continue engaging your coalition and stakeholders during the implementation phase. Just as elected officials want to hear from their constituents when considering a policy, decision makers in the implementation phase often want to hear from stakeholders who will be impacted by the policy change. Rules may even exist that require their decisions to be open for feedback from the public. Your coalition and policy supporters are already experts on this issue and can offer valuable perspectives on the details of the policy and its fundamental intent.

Coalitions, partners and supporters can play other important roles during implementation as well. Remember, the individuals implementing your policy may have never heard about it, and they almost always have other responsibilities in addition to learning about and enacting your policy. Continue to advocate for the policy and educate broader groups of stakeholders about its significance and meaning.

Case study

The coalition created press releases and social media posts to thank their supporters: legislators who voted for the bill, individuals and organizations who signed their support and community partners who offered early input about their experiences with early literacy. In several cases, coalition leaders also conducted individual outreach to thank legislators, funders and key supporters. Their messages highlighted the importance of implementation and the work required to monitor implementation. They also advocated for how the policy should be put into effect as the State Board of Public Education created detailed regulations for implementation.
Continue to engage partners and stakeholders in the process

In Austin, Texas, E3 Alliance’s Blueprint Leadership Council is comprised of representatives from education, law enforcement, health and housing. They also have parents as members. This diverse representation through multiple community sectors allows them to be more equitable as they implement policy, and they intentionally share with the council how their feedback is used in E3’s policy work.
Continue to engage partners and stakeholders in the process

**Put it into action!**

**Community engagement spectrum**

**What is this?**

This framework highlights how much power shifting exists within your partnerships with community.

**When do I need to use this tool?**

Use this tool at all stages of your work to ensure you are not inadvertently hoarding ownership.

“[Ask yourself] what is the intended result and how do we get feedback to ensure the intention matches the result?”

- Carlisha Williams Bradley
  ImpactTulsa
  Tulsa, Oklahoma
Assist efforts to evaluate the program or conduct your own evaluation

The biggest goal of the implementation phase is to ensure that the policy works as intended. Evaluation is the best tool to determine if this goal is achieved.

If you were able to build in an evaluation component in your policy proposal, you will have a clear mandate to monitor and assess the success of the policy. Depending on the circumstances and resources, this evaluation could be done by the implementers or a third party.

However, don’t assume that the evaluation will work smoothly without oversight. Continue to work with the implementers to ensure that the evaluation plan is thorough and measures the most important aspects of the policy as well as the outcomes it hopes to achieve. If the policy did not include an evaluation provision, you can work with the implementers or independently to determine how to monitor the policy and track whether it is meeting its goals.

“Practicioners are challenged to be active listeners. To consider how to structure their inquiry in a manner that draws out the experiences of the impacted. These experiences and challenges should form the bedrock of policy development.”

- Kirk Wester
Growing Together
Tulsa, Oklahoma
Assist efforts to evaluate the program or conduct your own evaluation

Ultimately, the modified bill — with a reduced allocation — was adopted by the legislature and signed by the governor. The coalition was, of course, thrilled! After taking time to celebrate and rest, they reconvened to discuss the outcome and review their process. They gathered the testimony, news stories, published articles, list of supporters and final vote counts for the policy.

The coalition monitored the rulemaking process for their bill, which was mostly smooth and aligned with the legislative intent. However, one area presented a significant challenge: the policy adopted by the state legislature said that the additional revenue from the bill should go to literacy supports for the most struggling readers, but it didn’t specify how the funds needed to be tracked or accounted for. In implementation, the State Public Education Department recommended that the regulations would not require districts to demonstrate that the revenue was being used for literacy supports because it would be too burdensome.

The coalition felt that without strong requirements about how the new revenue could be spent, the funds were likely to be put in a general pot of resources and not used for serving the purpose of the bill, specifically for struggling readers. The coalition held meetings with two of the board members, drafted and presented testimony from parents and school leaders about the importance of these funds at public meetings and reengaged the list of bill supporters to submit online comments on the proposed regulations.

Over the course of the next three years, the coalition continued to meet regularly, but with less frequency than during the policy development and adoption phases. They discussed implementation and what they were hearing about the policy from stakeholders and impacted community members.
Continued...

Assist efforts to evaluate the program or conduct your own evaluation

Through conversations about the policy’s implementation with parents and teachers, the coalition partners heard repeatedly that the policy seemed to be successfully supporting the most struggling readers. However, teachers still felt their educational training did not adequately prepare them to teach reading to their general classroom. While teachers knew that students would have extra supports from reading specialists if they were significantly behind in reading, they were not confident in their abilities to adequately teach reading or provide intervention to those students who were not categorized as being significantly behind.

The coalition recognized that their policy to support struggling readers was a strong step in their population-level goal of all students reading on grade level by the end of third grade, but they realized that they needed to provide K-3 general classroom teachers (not reading specialists) more supports and adequate training. Raising this concern with different education experts, the coalition began forming a policy proposal to address the need for better literacy training for pre-service teachers.
What is this?

An empathic interview focuses on stories and explores the emotions and motivations underlying people’s behavior in order to identify specific needs.

When do I need to use this tool?

Use this tool when you are seeking data on community impact to improve or design an intervention.
Workbook
Use the tools and guides in this section to work through each step of the process.

“When local talent has tools and resources to participate in policy advocacy, there will be more people and resources to participate in all phases of the policy work cycle.”

- Kristina Scott
Bold Goals
Montgomery, Alabama
Glossary

**Community at large**
All who play a role in researching, writing, changing or implementing policies. This diverse set of individuals comes from a range of power structures, incomes and roles that ultimately influence the target community.

**Equitable policy**
Policies founded on data that disproportionately tailor solutions to benefit systemically disadvantaged groups. Ideally, these span multiple issues/sectors leading to systemic change on a local, state or federal level.

**Feasibility**
The likelihood that a proposed policy will be adopted. Feasibility estimates should be based on a variety of factors and take into consideration the different needs and challenges of decision-makers, coalition members and community stakeholders.

**Issue environment**
The openness to addressing your issue among the general population, key stakeholders and decision-makers. When the issue environment is favorable, you have a better chance of making progress on related policies. If the issue environment is unfavorable, it will be more difficult to get support for your proposal. Some long-term policy efforts start by working to shift the issue environment in a positive direction by creating constituent and community support for the issue so that elected officials also have to be supportive or risk electoral consequences.

**Jurisdictions**
The level of government and authority of elected officials and decision-makers that will determine the scope and scale of your policy solution.
**Policy**  
Institutional, local, state or federal principles of action that intentionally create pathways to opportunity by supporting systemic change that leads to family success.

**Political capital**  
The amount of intangible power an individual or organization has accumulated to push for policy. Political capital can be earned, saved and spent.

**Relationships**  
The connections between organizations and individuals. You may already have some important relationships; others you may need to develop.

**Resources**  
The combination of capacity, funds, knowledge, partnerships and political capital that you will likely need to be successful at each stage.

**Results**  
The ideal outcome at the end of each policy phase.

**Target community**  
Those directly impacted by the successes or challenges the partnership is working to shift or scale.
People often jump from identifying a problem (e.g., low achievement in third grade reading rates) to crafting solutions (e.g., attendance campaign) without understanding the underlying causes of our country’s biggest social challenges. A factor analysis can allow for a strategic analysis of a systemic issue to ensure that stakeholders use data and expertise to uncover the real story behind a trendline and the leverage points for change.

**Uncovering factors**

The key questions to ask during a factor analysis are “What is the context for this trend? What is happening in our community/system around this data over time?” Asking these questions will help to identify and uncover the factors. Specifically, there are two ways to consider factors related to a trendline:

- *What forces are positively impacting the trendline?*
- *What forces are negatively impacting the trendline?*

**5 why’s**

Using the “5 why’s” — a simple underlying cause analysis process where partners ask why five times — can help get below the surface of an identified factor and reveal the underlying issue. (e.g., why aren't students attending school? Because of limited transportation options. Why are there transportation challenges? etc.)

1. Why is your target population facing “x” outcome?
   
   
2. Why is this so?
   
   
3. Why is this so?
   
   
4. Why is this so?
   
   
5. Why is this so?
   

*Adapted from the frameworks of the Annie E. Casey Foundation*


**Overview**

**Factor analysis**

**Example – 3rd grade literacy**

The goal of a factor analysis is to look at data over time to understand system performance (is performance increasing? flat? decreasing?) and the underlying causes of those patterns and trends. An example of this type of analysis is below:

![Factor Analysis Diagram]

**Targeted factor analysis**

Repeating the same process for a specific population within a system (e.g., Hispanic or Latinx students) can allow stakeholders to dig into the targeted factors that need to be addressed for these specific populations. This can be a powerful way to target strategies to improve outcomes and eliminate disparities.

*Adapted from the frameworks of the Annie E. Casey Foundation*
Now you try!

**Stakeholder analysis**

Use this worksheet as a mapping tool to assess the scope and alignment of those you are engaging to in the beginning phases of your policy work.

<table>
<thead>
<tr>
<th>Stakeholder</th>
<th>What is their contribution to your overall result?</th>
<th>What are the interests of the organization or community they represent?</th>
<th>Who are they most loyal to? (Who is their constituency?)</th>
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Don't forget to map yourself!
Now you try!

Jurisdiction mapping chart

Determining the best jurisdiction for your policy recommendation also helps you to identify the key decision-makers who will approve or reject your proposal. It is also possible that different pieces of your policy agenda will have distinct jurisdictions, and more than one jurisdiction may play a role in your issue. Finally, consider which jurisdictions will have authority over the adoption of your policy proposal and whether they will also have jurisdiction over the implementation of your proposal. Most likely, your policy recommendations will have one jurisdiction for the policy advocacy phase and a different jurisdiction for the implementation phase. Use this chart to map out your policies and respective jurisdictions.

### Priority chart

<table>
<thead>
<tr>
<th>Policy priority</th>
<th>Factor addressed (what is this policy in service of?)</th>
<th>Responsible jurisdiction</th>
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Adapted from the collective policy work of StriveTogether partnership policy coaches.
Readiness checklist

This readiness checklist is organized around three key components: public will, motivation of your coalition and assessments of needs and funding mechanisms. These critical elements and activities will help you determine how to design your ballot measure and campaign.

While you do not need to be able to answer “yes” to each of the following questions in order to begin your campaign efforts, we suggest that you eventually address them all.

Adapted from ChildrensFundingProject.org
Assessment | Have you assessed the needs of children and youth in your community and the mechanisms by which you could levy a local dedicated fund?

- Have you recently assessed the needs of children and youth in your community?
- Have you recently identified gaps in funding (possibly via a fiscal map) for children and youth in your community?
- Have you completed our worksheet on dedicated funding stream possibilities and ballot feasibility?

Public will | Have you determined voter preferences and influences?

- Have recent events motivated or energized the public around child and youth issues?
- Has an organization in your community done any message testing around child and youth issues?
  - Have you done polling on voters’ views on a range of children’s issues and services?
  - Have you done polling to identify public willingness to support certain kinds of taxes or fees?
- Have you identified trusted champions in your community that are or can be engaged to speak to either the public or policymakers with credibility?

Coalition motivation | Where is the energy and momentum of your coalition?

- Do you have a network or coalition that works together on a wide range of children and youth issues?
- Does your community contain an organization willing to take on a leadership role in this effort (convene coalition, fundraise, guide)!
- Has your community identified shared goals/outcomes for children and youth?
- Does your community have a detailed plan that lays out a shared vision for children and youth?
- Do you have at least two of the following four groups at the table?
  - Local policymaker(s) — e.g., mayor, city council member, county executive, county commissioner
  - Local intermediary(ies) — e.g., coalition, collective impact partnership, advocacy organization
  - Local funder(s) — e.g., foundations, corporate philanthropy, United Way, local business leader(s)
**Overview (Pg 1 of 2)**

**Composition analysis**

In working toward policy change, it is important to map those in your community to see how you can collectively work together and find common ground.

### Understand values, loyalties & losses

<table>
<thead>
<tr>
<th><strong>Values</strong></th>
<th><strong>Loyalties</strong></th>
<th><strong>Losses</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>What do others value based on their behavior?</td>
<td>Who or what might they feel responsible for?</td>
<td>What resources or power could they lose if progress is made?</td>
</tr>
<tr>
<td>This is not based on what they say but rather what they do.</td>
<td>These loyalties may make it hard for a person to support a cause even though they might really want to.</td>
<td>Potential losses could be identity, competence, comfort, reputation, time, status, security, power, independence or resources.</td>
</tr>
</tbody>
</table>

### Community faction types

<table>
<thead>
<tr>
<th><strong>Partners/Allies</strong></th>
<th><strong>Opposition</strong></th>
<th><strong>Casualties</strong></th>
</tr>
</thead>
</table>
| People with the most to gain  
**Allies** = support but no risk  
**Partners** = support with risk | Actively impede progress, usually have the most to lose | Will be left behind, disregarded, fired |

<table>
<thead>
<tr>
<th><strong>Yourself</strong></th>
<th><strong>Troublemakers</strong></th>
<th><strong>Authorities</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Your own people who may have competing commitments that will impact your choices</td>
<td>Sound the alarm about need for change but marginalize themselves in the process</td>
<td>Hold considerable formal and informal power</td>
</tr>
</tbody>
</table>

*Adapted from the frameworks of the Annie E. Casey Foundation*
Now you try! (Pg 2 of 2)

**Composition analysis**

*Use this worksheet to identify people who:*

1. Have a point of view or a stake in your work
2. May or may not have a point of view in the work but share strong ties with the people involved
3. Have formal or informal power in the system
4. Will be affected directly or indirectly by improving your outcome
5. Have something to lose if your work is successful

<table>
<thead>
<tr>
<th>Stakeholder faction type</th>
<th>What are their values?</th>
<th>Who/what are they loyal to?</th>
<th>What are their potential losses?</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yourself, partner/allies, opposition, casualties, troublemakers, authorities</td>
<td>What do they value based on their behavior?</td>
<td>Who might this person feel responsible for?</td>
<td>What could this person lose if progress is made?</td>
</tr>
<tr>
<td>(name + faction type)</td>
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</tbody>
</table>

Adapted from the frameworks of the Annie E. Casey Foundation
Partnership roles in policy, advocacy and mobilization

There are four backbone roles that Cradle to Career Network members can play in influencing policy change to get better, more equitable outcomes for children and families. Use these as you take up policy work in your community.

### Data expert
Taking on the data expert role makes it possible for a partnership to work behind the scenes and remain politically neutral, while providing support to the effort. Cradle-to-career network partnerships are excellent sources of educational data expertise, and sound data is an essential component of advocacy and policy work.

### Partner convener
The convener role partnerships play every day gives them the skills, infrastructure, contacts and community credibility to bring people together around advocacy and policy work. Collective impact approaches convene groups of leaders, practitioners and members of different sectors of the community to tackle complex systemic issues.

### Community mobilizer
Strong connections in the community give cradle-to-career partnerships the trust and respect needed to educate and mobilize community members. Bringing the community into the policy change efforts can help ensure that change is done with, rather than to, those impacted by the policy.

### Advocate
Cradle-to-career partnerships play an advocate role in policy change by guiding conversations to focus on results for kids rather than politics. Often, the community’s perception of the partnership as a politically neutral entity helps them be an effective advocate, creating space for conversations with leaders about evidence-based practices that improve outcomes and close disparities.

*Adapted from the StriveTogether Theory of Action™*
Collectively aligning our efforts is crucial as we attempt to unite organizations and policymakers to advocate for data-proven practices that will improve student outcomes. Aim to create and pass informed, high-impact policies that improve student outcomes and narrow achievement gaps for students.

We do this by:

(1) Collecting and analyzing information to determine critical leverage points
(2) Gathering stakeholder perspectives to create solutions
(3) Mobilizing community and state leaders to action

To effectively reach these goals, our priorities must be strategically chosen so we can appropriately allocate resources. To allocate those resources, the proposal below serves as a guide to help decide the coalition's priorities and to help members assess the commitment that will be required of them for each type of priority. Of course, each organization has the agency to support additional policies it feels are critical to its constituents. The proposal merely describes a continuum of engagement for the collective coalition body: “Lead”, “Advocate”, and “Support”.

Adapted from the policy work of The Commit Partnership in Dallas County, Texas
### Overview (Pg 2 of 2)

**Now you try!**

**State coalition metric**

*Deciding policy priorities*

<table>
<thead>
<tr>
<th>Tier</th>
<th>Criteria</th>
<th>Types of engagement</th>
</tr>
</thead>
</table>
| **Lead 1-2 policies**     | **Impact:** This will positively impact your goals at scale for marginalized populations  
**Feasibility:** There is momentum in the legislature, community support can make a difference in passage, and a member organization is well-poised to lead (e.g., research, subject matter expertise, etc.)  
**Alignment:** Your partners and stakeholders are well-aligned and a minimum of two-thirds of community members have approved (for a member that opposes, they could opt to not advance the priority within its own base) | **Centralized supports:**  
- Dedicated lobbyist focus  
- Centralized content and collateral developed  
- Customized data analysis and tools to assist organizations  
- Additional research conducted as needed  
- Power mapping conducted  

**Member organization commitment:**  
- Regularly engaging and mobilizing grasstops and grassroots stakeholders before, during and after session for legislation  
- Hosting events or meeting with policymakers to inform them on the issue, soliciting support to advance bill  
- Engaging in media outreach (social media, press releases, etc.)  
- Where applicable, providing content for communications and participating in strategy development |
| **Advocate 1-2 policies** | Well aligned to impact as described above. However, a minimum of two-thirds of community members have not labeled (but at least one-half has labeled) as a priority and/or an existing organization is not well-poised to take the lead | **Centralized supports:**  
- Lobbyist monitors progress and keeps group apprised  
- Existing data used to build tools and analysis that reinforce the case to support  

**Member organization commitment:**  
- Individual organizations, at their discretion, are sharing and mobilizing within networks  
- Providing content for communications and participating in strategy development |
| **Support**               | At discretion of individual organizations for those that do not fall into the buckets above                                                                                                                | Organization discretion, but would not fall within main purview of coalition. For topics that intersect, you can provide central convening support to advance discussions and ensure alignment. |

*Adapted from the policy work of The Commit Partnership in Dallas County, Texas*
For things to change, somebody somewhere has to start acting differently. Maybe it’s you; maybe it’s your team. Picture that person (or people). Each has an emotional Elephant side and a rational Rider side. You’ve got to reach both. And you’ve also got to clear the way for them to succeed.

In short, you must do three things:

**Direct the Rider**
- Find the bright spots
- Script the critical moves
- Point to the destination

**Motivate the Elephant**
- Find the feeling
- Shrink the change
- Grow your people

**Shape the Path**
- Tweak the environment
- Build habits
- Rally the herd

*Adapted from ‘Switch: How to Change Things When Change is Hard’ by Chip Heath and Dan Heath*
We are natural problem solvers, but we often fail to pay attention to what is working. Ambiguity is the enemy of change. We must provide crystal-clear direction. Don't think big picture, think in terms of specific behaviors. Embarking on a journey without an end goal will lead to burnout. Change is easier when you know where you're going and why it's worth it.

Direct the Rider
The rational mind
The Rider loves to contemplate and analyze, doing so with a negative bias, almost always focusing on problems rather than solutions.

Find the bright spots
We are natural problem solvers, but we often fail to pay attention to what is working.

Find the bright spots
What's already working with respect to your goal, and how can you do more of it?

Script the critical moves
Ambiguity is the enemy of change. We must provide crystal-clear direction. Don't think big picture, think in terms of specific behaviors.

Script the critical moves
What are one or two behaviors/actions that would create rapid progress toward your goal?

Point to the destination
Embarking on a journey without an end goal will lead to burnout. Change is easier when you know where you're going and why it's worth it.

Point to the destination
What is the ultimate goal and why do you want to achieve it?

Adapted from ‘Switch: How to Change Things When Change is Hard’ by Chip Heath and Dan Heat
Switch principles

Motivate the Elephant

The Elephant is easily spooked and dislikes actions with no immediate benefit. They need reassurance to avoid demoralization.

Find the feeling
Knowing something isn’t enough to cause change. Motivation is fuel. People are rarely motivated by information. It’s emotion that moves the Elephant.

What existing motivation can you tap?
How can you spark more if it?
How can you sustain it over time?

Shrink the change
The Elephant is daunted by big changes. Break down the change into tiny steps to create momentum.

What are one or two behaviors/actions that would create rapid progress toward your goal?

Grow your people
A sense of ownership builds trust and interest. Cultivate a sense of identity and instill the growth mindset.

Who is contributing input to decision making and planning? How can you involve more individuals?

Adapted from ‘Switch: How to Change Things When Change is Hard’ by Chip Heath and Dan Heath
Switch principles

Tweak the environment
Shape the environment in 1,000 tiny ways to make the right behavior a little bit easier. That might mean: an on-call campaign support team, a better IT system, some new signage, a clever checklist or anything else you can think up.

How can you shape the Path to make progress easier?

Build habits
Ambiguity is the enemy of change. We must provide crystal-clear direction. Don't think big picture, think in terms of specific behaviors.

What are one or two behaviors/actions that would create rapid progress toward your goal?

Rally the herd
Behavior is contagious — but only if it's visible. Spotlight people who are leading your change effort. Use systems and publicity to promote positive peer pressure.

How can you rally your Rider and Elephant?

Adapted from ‘Switch: How to Change Things When Change is Hard’ by Chip Heath and Dan Heath
When Black communities have to appease white organizations against their own needs in order to gain access to resources.

Erasure of the experiences of Indigenous people within their own territories and communities.

The displacement of low-income people of color seen as “progress.”

A system of social structures that denies access, safety, resources and power based on race. Exercised by the dominant racial group over other racial groups, racism is discrimination plus power. Because of its structural nature, racism adapts generation after generation, so that explicitly racist language and actions are no longer needed to sustain race-based discrimination.

A socially-constructed way of grouping people to give power to some over others. Based on skin color and other apparent physical differences — but without genetic or scientific grounding — the concept of race is used to justify the oppression of Black, Indigenous and other people of color by white people.

Celebrating a variety of heritage months at your organization.

Giving people space to show up as their authentic selves.

Recognition in the workplace that race is important to discuss and should not be avoided simply because it’s “controversial” or “uncomfortable.”

Adapted from the work of the StriveTogether Race Equity Action Team in 2020 and refined from StriveTogether Network feedback.
As a person of color, the burden of working extra hard to earn the respect of co-workers and supervisors. The myth that anyone can succeed if they just try hard enough. More funds distributed to school districts with fewer students of color.

oppression

What does this look like in the community?

As a person of color, the burden of working extra hard to earn the respect of co-workers and supervisors.

The myth that anyone can succeed if they just try hard enough.

More funds distributed to school districts with fewer students of color.

microaggressions

Everyday verbal, nonverbal and environmental slights, snubs or insults. Whether intentional or unintentional, microaggressions belittle and communicate hostility to a marginalized person or group.

microaggressions

What does this look like in the community?

In leadership councils, when people defer to white leaders over people of color in similar leadership roles.

Assuming non-white people aren’t as “American” as you.

Assuming a person of color doesn’t understand English well or at all because of their race.

Altering candidate requirements to dissuade certain types of applicants.

Adapted from the work of the StriveTogether Race Equity Action Team in 2020 and refined from StriveTogether Network feedback.
A female, international student struggling in a male-dominated major because of her gender and racism against immigrants.

A white woman who understands the difficulty of speaking up as a woman in the workplace, but also that she may be listened to more often because she’s white.

Refers to how interlocking systems of power impact marginalized groups. It’s the idea that different social identities — class, race, gender, sexuality, age, religion and physical ability — do not exist separately from each other. Instead, they are woven together in ways that deepen the negative impact on people who belong to more than one marginalized group.

What does this look like in the community?

A female, international student struggling in a male-dominated major because of her gender and racism against immigrants.

A white woman who understands the difficulty of speaking up as a woman in the workplace, but also that she may be listened to more often because she’s white.

Note: Sexual, gender, etc. discrimination is valid and worth fighting but it’s still important to hold they are all historically and systemically distinct from racial oppression — be careful of using one type of oppression to minimize racism.

The courage to initiate difficult conversations, instead of ignoring or hoping a problem will resolve itself.

Self-reflection: Naming yourself in “the mess” and taking action to acknowledge your own contribution.

During a conflict, not putting the onus on people of color to sustain the relationship.

A range of methods and strategies used to both prevent relationship-damaging incidents and to resolve them if they do happen.

Adapted from the work of the StriveTogether Race Equity Action Team in 2020 and refined from StriveTogether Network feedback.
Showing through words and actions your understanding that everyone is differently situated.
Not lowering rigor or expectations based on race and ethnicity (social-emotional learning in addition to academic rigor).
Recognizing the system needs to be fixed, not the people.

What does this look like in the community?

When someone’s race does not determine their access, opportunities, treatment or statistical outcomes in society. Racial equity requires a proactive and ongoing commitment to anti-racist policies, practices, attitudes and actions.

The myth that anyone can just “pull themselves up by their bootstraps”.
Looking for flaws in students and families of color, instead of failures in the system.
Deficit-based framing “posits that the student who fails in school does so because of internal deficits or deficiencies,” such as intelligence and work ethic. This thinking often blames educational failure on communities of color rather than on the institutions that are inequitably serving them.

Adapted from the work of the StriveTogether Race Equity Action Team in 2020 and refined from StriveTogether Network feedback.
Overview (Pg 1 of 2)
Community engagement spectrum

Inform
Provide information to help you understand the issues, find solutions, and discover opportunities.
“We will keep you informed of our work.”

Consult
Giving you specific feedback on alternatives, analyses or decisions.
“We will offer you our ideas and listen to your input as we make decisions.”

Involve
Engaging others to ensure goals, concerns and alternatives are considered and understood.
“You have opportunities to provide ideas or input at multiple stages of the process. We will let you know how your involvement influence our decisions.”

Collaborate
Working together, sharing information and some power in all aspects of the decision-making process to reach a shared goal.
“You have a seat at the table and are involved throughout the change process. Together, we will partner in creating and implementing decisions.”

Shift Ownership
Provide information to help you understand the issues, find solutions and discover opportunities.
“Your decisions will drive the work. You have power and resources to create change.”

Adapted from the International Association for Public Participation
Now you try! (Pg 2 of 2)

Community engagement spectrum

How are you currently engaging stakeholders in your policy work?

Inform  Consult  Involve  Collaborate  Shift Ownership

Where do you want them to be before you move to the next stage of your work?

What can you do to authentically shift power and ownership?

What needs to be done? Who needs to be involved? Who will organize this process? How is this helping to shift ownership?

Adapted from the International Association for Public Participation
Empathic interviews

What are empathic interviews?
An empathic interview focuses on stories and explores the emotions and motivations underlying people’s behavior in order to identify specific needs.

How are empathic interviews different from regular interviews or feedback surveys?
In an empathic interview, the interviewer envisions themselves in the experiences of the person they're interviewing. They seek to understand the participants' emotions, conditions in which they experienced those emotions and the reasons for their actions. While it may begin on a micro scale, this data helps the interviewer gain a holistic, macro view of the system and the ways it affects all users.

Potential benefits

Engage community voice. Sometimes individual voices of the community can be overlooked. Empathic interviews help programs remain user-centered.

Cultivate ownership. Stakeholders feel more ownership of interventions when they see that their personal feedback leads to change.

Authentically build trust. Helps stakeholders feel heard and understood, while giving your team the value of knowing the events happening on the ground.

Expedite results. With direct insights, you can target interventions to meet specific users’ needs.

Self assess

Are my interviews/surveys already empathic?

- [ ] Are responses collected verbally (instead of written)-tooltip
- [ ] Do you collect responses face to face (or by video chat)?
- [ ] Is there space for participants to share personal experiences?
- [ ] Are insights carefully organized and acted upon afterwards?

If you answered no to any of the questions above, you could be engaging your stakeholders more emphatically.

Adapted from the StriveTogether Empathic Interview Guide 2019
Empathic interviews

**Before**

- Be prepared
  - Interview key people. Choose people who are most involved with the topic you are focusing on (teachers, students, etc.).
  - Craft questions. Write out a list of open-ended questions to use as a guide. Try to order the questions in a way that would mirror normal conversation.
  - Plan to capture insights. Interview in pairs so one person can ask questions while the other takes notes. If there are not enough staff to have a note taker present, bring a voice recorder.

**Listen actively**

- Thoughtfully engage in ways that lead to a fuller understanding.
  - Encourage stories. Stories reveal how participants envision themselves and the world around them. Prompt stories by asking open-ended questions.
  - What does this look like?
  - Ask for more details. What emotions were they feeling during the incident? What was the environment like?

**Remain neutral**

- Remove your emotional influence, allowing space for interviewees to respond honestly.
  - Remove your emotions. Do not show strong emotions (positive or negative) to the stories they are telling.
  - Avoid the word “usually.” Ask about a specific time or event.
  - Do not answer questions for them. Do not suggest answers to your questions, even if they struggle.

**Be observant**

- Notice the details in what they say and do.
  - Allow silence. Honesty takes time. Sometimes they need time to carefully think through their response. This is okay!
  - Watch non-verbal cues. Pay attention to non-verbal cues and make mention of it in your notes.
  - Notice inconsistencies. If you notice inconsistencies between their stories and actions, take note — this could be a valuable insight.

**Organize insights as data**

- Organize insights. Search notes for specific obstacles or supports and group these insights into themes and sub-themes.
  - Example:
    - Theme: Responsibility at home
    - Sub-themes:
      - “Caring for younger siblings”
      - “Working to help with expenses”
  - Uncover hidden issues. As themes emerge, determine how to approach the issues. Pull in quantitative data to see where your program can begin to fill the gaps.
  - Follow up (repeat). Later, follow up with the stakeholders you interviewed. Show them the changes made based on the stories they shared and the impact those changes made on the system.
Thank you